

**MILWAUKIE CITY COUNCIL  
WORK SESSION  
MARCH 10, 1995**

Mayor Lomnicki opened the work session at 12:00 p.m. in the City Council Chambers at the Milwaukie City Hall. Present were Mayor Lomnicki, Councilors Schreiber, Kappa, and Trotter; and City Manager Dan Bartlett.

City Council agreed on the dogwood design for the new logo.

**Councilmember Trotter** discussed the preparatory session to the March 13, 1995, Community Forum on Gang Activities he attended with City Manager Bartlett and Police Chief Collier. The agenda for that meeting will include introductions, group discussion, problem identification, and an open mike for those who felt their concerns were not addressed.

**Bartlett** commented that the "Community Letter" process was delayed and recommended that it be published with the statewide edition of the *Oregonian* instead of *The Review*. Joe Krumm, North Clackamas School District, is working on a shortened version that could be signed by other community leaders.

**Councilmember Schreiber** said some residents did not believe the letter was strong enough. **Councilmember Trotter** commented that it was the first letter and a quick response to the problem at hand.

### **Light Rail Issues**

**Mayor Lomnicki** discussed the light rail project and said he was concerned that there was not a lot of support from legislators, including Kennemer and Lokan. He added that Ken Baker suggested that an I-205 Corridor would be better than the proposed McLoughlin Boulevard Corridor. If ISTEA funds are not acquired during this round, they might be lost. He urged that Council and staff work with local legislators.

**Bartlett** said Collins was preparing a fact sheet.

**Councilmember Kappa** asked if there were any meetings in Salem that City Councilors should attend and address the legislators.

**Mayor Lomnicki** said he was in Salem the previous day, and legislators were not talking specifics, yet. He used the Calthorpe map in his presentation to support the Milwaukie light rail alignment. The map outlines the City's vision process and indicated high density housing development near the light rail line. He added that he recognized several people from the region at the meeting.

**Councilmember Kappa** asked Mayor Lomnicki if the metropolitan area people attending the meeting had a direct interest in light rail. **Mayor Lomnicki** said the people he recognized were from jurisdictions such as Tigard. He understood that Lokan has heard from Washington Street residents, and she seems to be questioning light rail altogether. He added that Ken Baker was the Transportation Committee Chair.

**Bartlett** discussed Bob Bocci's position in Tri-Met and general regional transportation planning.

**Mayor Lomnicki** discussed the Metro tour scheduled for Saturday. Mike Richardson and John Wyatt would be discussing the downtown area.

**Bartlett** discussed the relationships between the state legislators and the downtown business owners.

**Councilmember Kappa** asked if prisons had any impact on the light rail situation. **Mayor Lomnicki** said money is not needed right now for light rail funding, but there is a commitment, backed by the local vote, for future funding. He was concerned about convincing legislators that light rail was needed.

**Councilmember Kappa** said he was sure that many residents were in favor of light rail, and some of them would probably talk to Lokan and other legislators.

**Councilmember Trotter** said most of Lokan's experience was from meetings with Washington Street residents, who have very negative feelings about light rail on their street.

**Councilmember Schreiber** said residents need to hear the story from someone they trust.

**Councilmember Trotter** said most residents are in favor of light rail, but they are negative about certain alignments.

**Councilmember Schreiber** said residents need to understand that it is an ongoing process.

**Councilmember Kappa** said he believed Joann Pianovi was very well informed on the light rail issue.

**Councilmember Trotter** said there was a lot of negative information. Some residents, in order to protect themselves, say that the Washington Street route would destroy the downtown area.

**Councilmember Kappa** suggested that some of the people could go to Salem and discuss what they think of the plan.

**Bartlett** said the group in Salem is fractured. He discussed participation by Clackamas County and Clackamas Community College in the process.

**Councilmember Schreiber** said no one will touch the issue if local squabbles continue.

**Councilmember Trotter** added that the Board of County Commissioners do not even agree with the City of Milwaukie on the route. He said he was concerned that some people will think it is all right not to get light rail.

**Mayor Lomnicki** said some of the people who attended the last Council meeting wanted light rail, but not in their neighborhoods. There is not much time left in the political process. He added that light rail was SB 881.

**Councilmember Kappa** said he is not getting the same message of overall negativity.

**Councilmember Trotter** said he is getting a negative message from the vocal people. Those who are in favor of light rail are not becoming involved, but they need to express their viewpoint.

**Mayor Lomnicki** suggested a letter writing campaign in support of SB 881. It must be said that light rail is important to the region and the state because it will bring in millions of dollars and create jobs.

**Councilmember Kappa** suggested working at the grassroots level and attending some local events.

**Mayor Lomnicki** asked how legislators respond to a boiler-plate letter. **Bartlett** said staff usually gives the legislator a count of the letters that come to the office on a certain issue. They would, however, see letters from key supporters. He added that MDDA is working on a similar letter writing campaign. He added that there should probably be an effort to prevent the letter from looking as if Tri-Met or Metro designed it.

**Councilmember Trotter** said it is important to give the public the names and addresses of their legislators.

### **Town Center Area Plan**

**Bartlett** discussed the packet that would be distributed to the Clackamas County Board of Commissioners prior to the March 14, 1995, joint work session.

**Mayor Lomnicki** said he believed Council should make the statement to the Commissioners that Milwaukie wants to look at the process of getting to its urban services boundary. We need to find a way to get people to realize that the City of Milwaukie is the responsible agency.

**Bartlett** said the City Council minutes from the January 17, 1995, meeting clearly indicated that the City of Milwaukie wanted an agreement with Clackamas County similar to that of West Linn. He pointed out that the City of Lake Oswego took a very strong position initially, but was denied. He recommended letting the Board of Commissioners know that, in addition to Craig's position, Milwaukie wants a second Councilor, a Planning Commissioner, and staff on the Task Force. He said he understood that Hammerstad would like to get the County out of the business of providing urban services.

**Mayor Lomnicki** said he believed the most important decision would be whether to continue the Tax Increment Financing (TIF) District. He did not think the group would be receptive to having more Milwaukie representatives.

**Bartlett** said 75% of the area is within Milwaukie's Urban Growth Management Area (UGMA). He said there are lots of gaps in the Committee roster, and some of the vacancies could probably be filled with City of Milwaukie representatives. He suggested using an incremental, or "ratcheted," approach to get the City of Milwaukie involved. He recommended letting the administrators go out and solve the technical problems. He added that, although we think of Clackamas County as a monolith, many of the department heads act on their own. There is a point at which the North Clackamas Urban Services Study develops a report. The Board of County Commissioners will probably revisit the Three-Cities Agreement and the UGMA's in August or September.

**Councilmember Schreiber** said she wanted to know who was carrying what weight on the Committee.

**Bartlett** agreed with Lomnicki that Council should make it clear that the City wants to be more involved. Hammerstad seems to be of the opinion that services should go to special districts. County Administrator Mike Swanson has indicated to staff that they need to work with the City of Milwaukie. If Milwaukie asks for a West Linn-type agreement in three months, Hammerstad and Hooley will probably deny the request.

**Mayor Lomnicki** said we need to determine which services are best provided by the cities, and which by the County. There needs to be an agreement in principle, and after SB 122 has worked itself out, we can move toward this.

**Bartlett** said we have an UGMA in place now. We need to ask the County what we can do to help them toward where they want to be, and how they can help the City of Milwaukie to where it should be.

**Bartlett** said there was talk of Oak Lodge incorporating, and he discussed Metro's 2040 project currently underway. He said it would be beneficial to identify a plan and help the Commissioners focus on some of the things that may have been done wrong in the Oak Lodge area.

**Councilmember Schreiber** said Kent Squires, Oak Lodge Sanitary District, is looking for a solution to help him get his job done.

**Mayor Lomnicki** pointed out that small cities have no political clout.

**Bartlett** suggested that the City could help work toward a sanitary authority by supporting Site K. Squires could support an effort in the next legislature and help the City with its annexation problems.

**Councilmember Kappa** asked how this would impact Water Authority issues. **Bartlett** discussed ORS 450 and the changes involved. He said he was meeting quarterly with Swanson and Vander Zanden, but progress will probably continue to be slow.

**Mayor Lomnicki** said he believed moving beyond the current service provider questions was a bigger issue than additional representation on the Task Force.

**Councilmember Trotter** said it seems that, since most of the Town Center Area is within the City's Urban Growth Boundary, Milwaukie should establish its involvement. Setting ground rules would also be an advantage. Time will be needed to think about who provides what services most effectively and to set a course.

**Councilmember Kappa** said he felt something substantial needed to be done.

**Councilmember Schreiber** said the City and County must work cooperatively.

**Bartlett** said the County may discuss re-opening the UGMA. He recommended that the elected officials meet quarterly.

**Mayor Lomnicki** said he believed the question is: How does Milwaukie gain a greater influence until the day the area is actually in the City limits? The City may need to start issuing signals, for instance to the building community, that Milwaukie is the jurisdiction with whom they must work. The issue is that Milwaukie is supported by the UGMA.

**Bartlett** said he believes it comes down to a relationship-building process. More positions on the Task Force mean greater official sanction.

**Mayor Lomnicki** said he believed there needs to be a joint project and a formal process as stated in the UGMA.

**Councilmember Trotter** said the City needs to let the Commissioners know that we want to be more involved because most of the Town Center Area is within our UGMA boundary.

**Councilmember Kappa** said we need to clarify the UGMA, and City Council needs a role.

**Bartlett** said a "we" situation is needed to begin joint planning. We need to work toward a behavioral change with the County, and he cited the Altamont development as an example.

**Mayor Lomnicki** said the City Council should request making a formal review and recommendation on the Clackamas Town Center Area Study. In addition, Milwaukie should have more than one person on the Task Force.

**Councilmember Trotter** said Milwaukie is supposed to advise the Commissioners on anything that is going on in the UGMA.

**Councilmember Kappa** said Milwaukie needs to participate now, rather than when the process is finished.

**Councilmember Trotter** said Milwaukie has three representatives on a thirty-member committee. He said the City should take the approach that it wants more Task Force members in order to have its viewpoint expressed adequately. At decision time, we will be more informed and more in synch. We can use the UGMA to our advantage. He said he felt that, if we got this one thing accomplished, we would be able to improve relationships.

**Mayor Lomnicki** said we do not want another situation like the Altamont development. Milwaukie needs to be involved early and contribute to the process. He mentioned the mobile home park and apartment complex on King Road as examples of Milwaukie's need to be involved in planning processes.

**Councilmember Trotter** said Council needs to talk about more participation and why Milwaukie should have a larger role. The UGMA and light rail concerns were examples to support this position. He discussed the public opinions on light rail expressed at the March 7, 1995, City Council meeting.

City Council discussed Lokan's position on light rail.

The work session ended at 1:25 p.m.

*Pat DuVal*

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Pat DuVal, Recorder/Secretary

